10 Years of TOD in the Denver Region: A Cup Half Full?

Are we creating and exploiting synergies on our transit investments?

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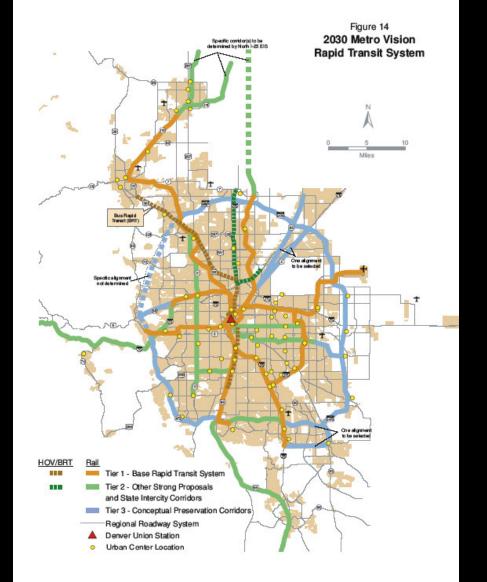
WE HAVE POWERFUL TOOLS

DRCOG Metro Vision 2030

"Goal: Encourage the development of higher-density, mixed-use, transit and pedestrian-oriented urban centers through out the Denver region."

Blueprint Denver

TOD is the organizing concept for Blueprint Denver. It explores the important relationship between land use and transportation and advocates that land-use and transportation decisions be made in conjunction with each other.





Central Corridor

INTENT To prove rail can work

FACTS Cost \$118.4M 14 Stations 1,600 Parking Spaces 5.3 miles long Year Completed 1994 CPV Spur 2002 VAN METER WILLIAMS









Successes: We Got it Built and it Works! Huge Community Asset for 5-Points & CPV Development





Central Corridor

Lack of understanding of the relationship of transit to land use

Five Points

- Community Consideration
- Physical integration of infrastructure to neighborhood
- Transit alone doesn't drive real estate- Transit is an amenity

10th & Osage

- With out a master plan Land Assemblage is the number one obstacle to TOD
- Need Advanced planning by jurisdiction -so tools are in place in public sector to enable private sector development.

Auraria Campus

Lack of political will

= lack of integration





Central Corridor

Central Corridor

Missed Opportunities:

Lack of understanding of the relationship of transit to land use

Alameda

Transit must be integrated into adjacent land uses.

1-25/ Broadway/ Gates

Lack of understanding of significance and permanence of transit by Gates







Southwest Corridor

INTENT Efficiency & Service

FACTS Cost \$164.1M 6 Stations 2,597 Parking Spaces 8.7 miles long Year Completed 2000





Successes:

Southwest Corridor

Jurisdictional vision can transform a city

 Public sector must have a vision, be clear about goals, be persistent, think long term, put groundwork in place and participate as a full partner in making that vision into a reality









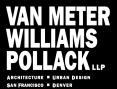


Successes:

Community Building

(1-25/ Broadway- Cherokee Gates & City Center Englewood)

- Rider ship- The proof is in the use
- Community Ownership
 - advisory committee of adjacent stakeholders (Cherokee)
 - Balance of locally owned businesses & national franchises (Englewood)









Mineral & Santa Fe/ Littleton- Huge lost opportunity because of lack of vision & political will. Yes to Auto Oriented Retail, No to Urban Housing

Poor Siting of Transit Stations throughout corridor due to Cheapest ROW track location. 1/2 a TOD if any



Southwest Corridor







Littleton Downtown/ Englewood

(Same lesson repeated with Dayton, Lincoln, Five Points, Nine Mile)

Pay Attention to the market

 Transit is an amenity, not a "driver" of TOD. Retail follows rooftops not transit

 Development has certain formulaic conventions that must be followed







Southwest Corridor

Southeast Corridor/ T-REX INTENT Response to Severe Congestion Getting to the DTC

Test of Public Financing

FACTS Cost \$183M 14 Stations 2,520 Parking Spaces 19.1 miles long Expected to open Fall 2006



Successes:

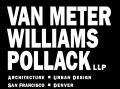
Southeast Corridor

Early

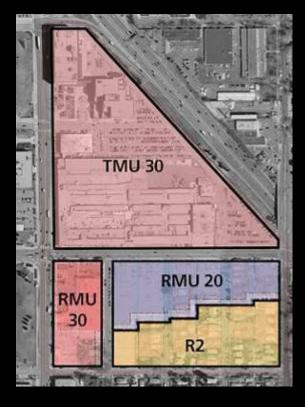
 planning by
 cities forced
 by design
 build process
 (Lincoln, Dayton, Nine
 Mile, Arapahoe, County
 Line)







Successes:



Southeast Corridor

• TOD enabling tools created

(Denver, Douglas County, Aurora, Greenwood Village, Englewood)

- Increased leadership & political will
- Political champions
- Flexible Comprehensive Plans
- Flexible zoning codes (flexible but predictable)
- Public/ private partnerships
- Incentives; higher density, special zoning, waivers and variances
- Public Investment
- Process is more developed & understood
- Importance of building flexible, inclusive relationships recognized

Southeast Corridor

Building track in cheapest ROW

- Creates physical barrier/ impassable edgeTransit should be hub not appendage
- More difficult to use
- •Obvious disconnect between transit & land use
- Inherently not pedestrian oriented, but auto oriented









Southeast Corridor

THESE ARE THE STATION VISIONS!







Southeast Corridor

Place Making & Barriers

 Impassable edges impact how TOD operates, the 1/4 mile walk able catchments area changes based on interest and connectivity lack thereof.







Design/ Build Process: Good for Laying Track, Bad for TOD •*Advance planning*

•Transit agency must work with landowner for planning to avoid huge infrastructure mistakes that cannot be corrected

Disconnect in timeline of D/B vs.. planning and education

processes

•Speed of the Design Build process eliminates choice and flexibility and exponentially complicates TOD opportunities.

Limit D/B capacity

•Design- Build should be limited to tracks, platform and highway – leave station area planning out of contract- station area design is highly volatile and market dependent.

D/B gets things done, but at a cost

Design- build forces choice, but is TOD's worst enemy

Design portion requires as much attention as Build portion

•If used again imperative to create teams based not just on operations and engineering standpoint but based on contextual design for each station.

FasTracks

FACTS
Cost \$4.7Billion
60+ Stations
21,000 Parking Spaces
119 miles of new light rail and commuter rail
Expected Completion 2016



Successes:

- Early Station Area Planning by Cities and Developers
- Transit Ready Development [TRD]
- Most Lines on Existing Rail ROW's



Critical Observations: What We Have

- 1. Stations focused on **auto access** with **big parking** on big roads in **Cheap ROW**
- 2. Node took precedence over Place
- 3. Time took precedence over Community **TOD is the rare exception**, not the rule
- Most of the development activity being planned is not TOD, but its impersonator **TAD [Transit Adjacent Development].** TAD does a better balance of place and node, but fails to fully take advantage of location and synergy, limiting its full potential.









Critical Observations: What We Need

- Smart Growth demands that Land Use as an Equal Partner to Transit
- 2. **Partnering** [we have no lead agency for TOD]
- 3. **Envisioning** [regional, corridor & station]
- 4. Build Places, not Projects
- 5. Assemblage of Land

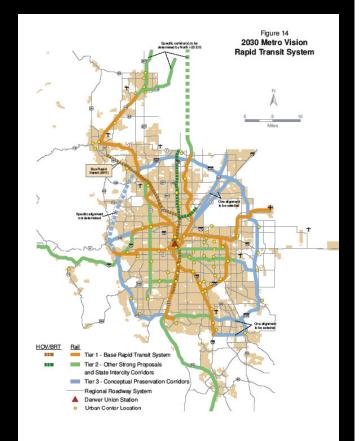


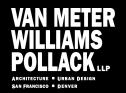




A New Paradigm of TOD Principals

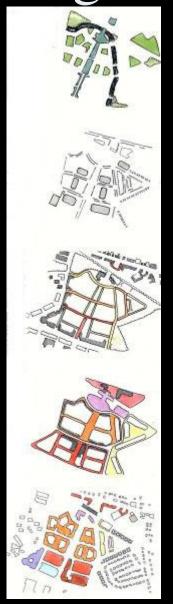
- 1. <u>Above All Else, Make It</u> <u>Pedestrian</u>
- 2. Transit as a Framework for Regional Growth / TOD as the Model
- 3. Create a Regional Vision, with Teeth
- 4. Explore Regional Revenue Sharing
- 5. Pay for Parking
- 6. Embrace a Mixture of Uses
- 7. Minimum Densities / Maximum Parking
- Prohibit Auto Oriented Uses in Transit Zones
- 9. Create a Model Transit Overlay Zone- Form Based Code

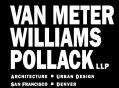




Rethink Station Area Planning

- 1. Identify station area principals and market potential during corridor EIS
- 2. Commit to a basic development framework before Preliminary Engineering completion
- 3. Adopt station area plans before Station Final Engineering Design completion
- 4. Adopt zoning and incentives prior to station construction





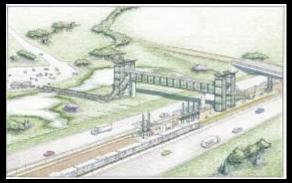


Re-State the Question

The question has been "How do we want our transit network

to work best?





Maybe the question should be "How do we want our cities and neighborhoods to work best.







If you plan cities for traffic, cars & transit-You get traffic, cars & transit. If you plan for people, places & transit-You get people, places & transit.

List Of Sources/ Interviews

-Marilee Utter- Citiventure

-Steve Hebert- City of Greenwood Village/ Planning Director

-Larry Gibson- Carter Burgess

-Jerry Jaramillo- Kiewit/ Southeast Corridor Constructors

-Bob Watkins- City of Aurora- Director of Planning

-Chris Cobel- CB Richard Ellis

-Frank Canon- Civitas

-Bill Sirois- RTD, Manager, TOD Planning & Development Department

-Bob Simpson- City of Englewood-Community Development Director

-Bill Johnston- DRCOG- Metro Vision Planning & Implementation Manager

-Will Fleissig- Urban Villages

-Jeff Siefried- City of Aurora- Urban Renewal Division

-Will Toor- Boulder County Commissioner

-Steve Cook- DRCOG

-Tom Reiff- Land Use & Transportation Planner City of Greenwood Village

-Loretta Daniel- City of Aurora - Planner

-Anne Ricker- Leland Consulting

-Lauren Martens- Transit Alliance

-Jeff Garing- Design Workshop

-Steve Gordan- Planner City of Denver

-Scott McCarey- Charlier & Associates -Transportation Planner

-John Carpenter- City of Westminster Planning Director

-Brad Muller- Douglas County- Chief Planning

-Michael Leccase- ULI Executive Director